| <b>Item No.</b> 12.         | Classification:<br>Open | <b>Date:</b> 22 June 2016                     | Meeting Name: Bermondsey and Rotherhithe Community Council |
|-----------------------------|-------------------------|---|--|
| Report title:               |                         | Local traffic and parking amendments          |  |
| Ward(s) or groups affected: |                         | Livesey, Rotherhithe, Surrey Docks and Grange |  |
| From:                       |                         | Head of Highways                              |  |

#### **RECOMMENDATIONS**

- 1. It is recommended that the following local traffic and parking amendments, detailed in the appendices to this report, are approved for implementation subject to the outcome of any necessary statutory consultation and procedures:
  - 1.1 Snowsfields to install new contraflow cycle infrastructure at the eastern end of Snowsfields (Bermondsey Street junction), and remove existing permit parking bays.
  - 1.2 Surrey Quays Road To install double yellow lines on the southeast side to improve traffic flow and to prevent obstructive parking at any time.
  - 1.3 Elephant Lane To install a single yellow line on the east side adjacent to The Ship public house to provide a loading facility.
  - 1.4 Varcoe Road To install double yellow lines adjacent to No.2 Varcoe Road to provide access at any time.
  - 1.5 Bermondsey Street To convert exiting single yellow lines to double yellow line from No.176 to White Cube Gallery to maintain traffic flow and access at any time.
  - 1.6 Garter Way To install double yellow lines to prevent dangerous parking and maintain traffic flow and access at any time.
  - 1.7 Canada Water / Surrey Quays Road To install a taxi rank in a loading bay on Surrey Quays Road on the southbound approach to Canada Water station. The taxi rank would operate outside of the permitted loading times.
  - 1.8 Linsey Street / Alexis Street To install new 'no stopping on entrance markings' on Linsey Street and to remove and install new no stopping on entrance markings in Alexis Street adjacent to St James' CE Primary School.
- 2. It is recommended that the objections received against a non-strategic traffic management order are considered and determined as follows:

- 2.1 Rotherhithe Street reject objections and proceed to install double yellow lines to provide unrestricted access to the entrances of No.135.
- 2.2 Rotherhithe Street reject objections and proceed to install double yellow lines to provide unrestricted access to the garages at Columbus Court and along Rotherhithe Street between Brunel Road and Clarence Mews.
- 2.3 Snowsfields reject objections and proceed to convert Snowsfields to one-way working (eastbound) with a cycling contraflow and to formalise the two zebra crossings at the western end of Snowsfields and the northern end of Crosby Row.

#### **BACKGROUND INFORMATION**

- 3. Paragraph 15 of Part 3H of the Southwark constitution sets out that the community council will take decisions on the following local non-strategic matters:
  - the introduction of single traffic signs
  - the introduction of short lengths of waiting and loading restrictions
  - the introduction of road markings
  - the setting of consultation boundaries for consultation on traffic schemes
  - the introduction of destination disabled parking bays
  - statutory objections to origin disabled parking bays
  - determination of objections to traffic management orders that do not relate to strategic or borough-wide issues.
- 4. This report gives recommendations for local traffic and parking amendments, involving traffic signs, waiting restrictions and road markings and determination of objections to a proposed traffic management order.
- 5. The origins and reasons for the recommendations are discussed within the key issues section of this report.

#### **KEY ISSUES FOR CONSIDERATION**

- 6. A local parking amendment (LPA) is small project to change an existing parking restriction or to introduce a new one.
- 7. These tend to be carried out in locations where we have had a request to look at dangerous or obstructive parking and where small lengths of restrictions could provide a solution.
- 8. Local parking amendments are batched together and carried through a quarterly programme. During the first quarter of 2016-17, the council is proposing eight LPA's as summarised in figure 1.
- 9. The rationale for each proposal is discussed in the associated Appendix. A detailed design of the proposal is included.

| Location                          | Proposal  | Appendix |
|-----------------------------------|---|----------|
| Snowsfields (at its junction with | To install new contraflow cycle   | 1        |
| Bermondsey St)                    | infrastructure at Snowsfields, and  |          |
|                                   | remove existing permit parking bays   |          |
| Surrey Quays Road                 | To Install double yellow lines on the   | 2        |
|                                   | southeast side to improve traffic flow and  |          |
|                                   | to prevent obstructive parking at any   |          |
|                                   | time.   |          |
| Elephant Lane                     | To install a single yellow line on the east                                       | 3        |
|                                   | side adjacent to The Ship public house  |          |
|                                   | to provide a loading facility   | 4        |
| Varcoe Road                       | To install a double yellow line adjacent  | 4        |
|                                   | to No.2 Varcoe Road to provide access   |          |
| Dormandaay Street                 | at any time.  | 5        |
| Bermondsey Street                 | To convert exiting single yellow line to double yellow lines from No.176 to White | 5        |
|                                   | Cube Gallery maintain traffic flow and  |          |
|                                   | access at any time  |          |
| Garter Way                        | To install double yellow lines to prevent   | 6        |
| Cartor Way                        | dangerous parking and maintain traffic  |          |
|                                   | flow and access at any time   |          |
| Canada Water/Surrey Quays         | To install a taxi rank in a loading bay on  | 7        |
| Road                              | Surrey Quays Road on the southbound   |          |
|                                   | approach to Canada Water station. The   |          |
|                                   | taxi rank would operate outside of the  |          |
|                                   | permitted loading times.  |          |
| Linsey Street/Alexis Street       | To install new 'no stopping on entrance   | 8        |
| (adjacent to St James' CE         | markings' on Linsey Street and to   |          |
| Primary School)                   | remove and install new no stopping on   |          |
|                                   | entrance markings in Alexis Street.   |          |

Figure 1

- 10. Statutory consultation has recently been carried out on two items approved by the community council on 27 January 2016. During the statutory consultation, objections to the proposals were received.
- 11. The detail of the objections is summarised in figure 2. The associated appendix contains detail on the objections and a detailed design of the proposal.

| Location           | Proposal   | Appendix |
|--------------------|--|----------|
| Rotherhithe Street | To install double yellow lines to provide unrestricted access to the entrances of No.135.  | 9        |
| Rotherhithe Street | To install double yellow lines to provide unrestricted access to the garages at Columbus Court and along Rotherhithe Street between Brunel Road and Clarence Mews.               | 10       |
| Snowsfields        | To convert Snowsfields to one-way working (eastbound) with a cycling contraflow. To formalise zebra crossings at the western end of Snowfield and the northern end of Crosby Row | 11       |

Figure 2

#### **Policy implications**

- 12. The recommendations contained within this report are consistent with the polices of the Transport Plan 2011,
  - Policy 1.1 pursue overall traffic reduction
  - Policy 4.2 create places that people can enjoy.
  - Policy 8.1 seek to reduce overall levels of private motor vehicle traffic on our streets.

## **Community impact statement**

- 13. The policies within the transport plan are upheld within this report have been subject to an equality impact assessment.
- 14. The recommendations are area based and therefore will have greatest affect upon those people living working or traveling in the vicinity of the areas where the proposals are made.
- 15. The introduction of yellow lines at junctions gives benefit to all road users through the improvement of inter-visibility and therefore road safety.
- 16. There is a risk that new restrictions may cause parking to be displaced and, indirectly, have an adverse impact upon road users and neighbouring properties at that location. However, this cannot be entirely preempted until the recommendation have been implemented and observed.
- 17. With the exception of those benefits and risks identified above, the recommendations are not considered to have a disproportionate effect on any other community or group.
- 18. The recommendations support the council's equalities and human rights policies and promote social inclusion by:
  - Providing improved access for key services such as emergency and refuse vehicles
  - Improving road safety, in particular for vulnerable road users, on the public highway.

#### **Resource implications**

19. All costs arising from implementing the recommendations will be fully contained within the existing public realm budgets.

## Legal implications

- 20. Traffic management orders would be made under powers contained within the Road Traffic Regulation Act (RTRA) 1984.
- 21. Should the recommendations be approved the council will give notice of its intention to make a traffic order in accordance with the Local Authorities Traffic Order (Procedure) (England and Wales Regulations 1996.
- 22. These regulations also require the council to consider any representations

- received as a result of publishing the draft order for a period of 21 days following publication of the draft order.
- 23. Should any objections be received they must be properly considered in light of administrative law principles, human rights law and relevant statutory powers.
- 24. By virtue of section 122, the council must exercise its powers under the RTRA 1984 so as to secure the expeditious, convenient and safe movement of vehicular and other traffic including pedestrians, and provision of suitable and adequate parking facilities on and off the highway.
- 25. These powers must be exercised so far as practicable having regard to the following matters:
  - a) The desirability of securing and maintaining reasonable access to premises.
  - b) The effect on the amenities of any locality affected including the regulation and restriction of heavy commercial traffic so as to preserve or improve amenity.
  - c) The national air quality strategy.
  - d) Facilitating the passage of public service vehicles and securing the safety and convenience of their passengers.
  - e) Any other matters appearing to the council to be relevant.

#### Consultation

- 26. For the recommendations in paragraph 1, the implementation of changes to parking requires the making of a traffic order. The procedures for making a traffic order are defined by national regulations which include statutory consultation and the consideration of any arising objections.
- 27. Should the recommendations be approved the council must follow the procedures contained within parts II and III of the regulation which are supplemented by the council's own processes. This process is summarised as:
  - a) publication of a proposal notice in a local newspaper (Southwark News)
  - b) publication of a proposal notice in the London Gazette
  - c) display of notices in roads affected by the orders
  - d) consultation with statutory authorities
  - making available for public inspection any associated documents (eg. plans, draft orders, statement of reasons) via the council's website or by appointment at 160 Tooley Street, SE1
  - f) a 21 day consultation period during which time any person may comment upon or object to the proposed order
- 28. Following publication of the proposal notice, any person wanting to object must make their objection in writing, state the grounds on which it is made and send to the address specified on the notice.
- 29. Should an objection be made that officers are unable to resolve so that it is withdrawn, it will be reported to the community council for determination. The community council will then consider whether to modify the proposal, accede to or reject the objection. The council will subsequently notify all objectors of the final decision.

30. For the recommendations in paragraph 2, this report is for the community council to determine objections already received.

## **Programme Timeline**

- 31. If theses item are approved by the community council they will be progressed in line with the below, approximate timeline:
  - Traffic orders (statutory consultation) July to August 2016
  - Implementation September to October 2016

## **BACKGROUND DOCUMENTS**

| Background Papers   | Held At   | Contact                      |
|---------------------|---|------------------------------|
| Transport Plan 2011 | Southwark Council Environment and Leisure Network development Highways 160 Tooley Street London SE1 2QH | Leah Coburn<br>020 7525 4744 |
|                     | Online: http://www.southwark.gov. uk/info/200107/transport_p olicy/1947/southwark_trans port_plan_2011  |                              |

## **APPENDICES**

| No.         | Title  |  |
|-------------|--|--|
| Appendix 1  | Snowsfields- install double yellow lines and remove permit parking   |  |
|             | bays   |  |
| Appendix 2  | Surrey Quays Road – install double yellow lines                      |  |
| Appendix 3  | Elephant Lane – install single yellow lines                          |  |
| Appendix 4  | Varcoe Road – install double yellow lines                            |  |
| Appendix 5  | Bermondsey Street – install double yellow lines                      |  |
| Appendix 6  | Garter Way – install double yellow lines                             |  |
| Appendix 7  | Canada Water – install new taxi rank                                 |  |
| Appendix 8  | Linsey Street/Alexis Street – install school keep clears             |  |
| Appendix 9  | Rotherhithe Street – objection determination – install double yellow |  |
|             | lines  |  |
| Appendix 10 | Rotherhithe Street – objection determination – install double yellow |  |
| ' '         | lines  |  |
| Appendix 11 | Snowsfields – objection determination – one-way working (with        |  |
|             | cycling contraflow)  |  |

# **AUDIT TRAIL**

| Lead Officer  | Matthew Hill, Head of Highways |    |                   |  |
|---|--------------------------------|----|-------------------|--|
| Report Author   | Paul Gellard, Senior Engineer  |    |                   |  |
| Version   | Final                          |    |                   |  |
| Dated   | 9 June 2016                    |    |                   |  |
| Key Decision?   | No                             |    |                   |  |
| CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET |                                |    |                   |  |
| MEMBER  |                                |    |                   |  |
| Officer Title Comments Sought Comments Include            |                                |    | Comments Included |  |
| Director of Law and Democracy                             |                                | No | No                |  |
| Strategic Director of Finance                             |                                | No | No                |  |
| and Governance  |                                |    |                   |  |
| Cabinet Member  |                                | No | No                |  |
| Date final report sent to Constitutional Team9 June 2016  |                                |    | 9 June 2016       |  |